

Message Text

CONFIDENTIAL

PAGE 01 TOKYO 04577 081052Z

53

ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 FEA-01 SS-15 ERDA-05

PM-03 PRS-01 CIAE-00 INR-07 L-02 NSAE-00 NSC-05 EB-07

NRC-05 OES-03 DODE-00 (ISO) W

----- 040591

R 080955Z APR 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 9258

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY SEOUL

US MISSION EEC BRUSSELS 1511

US MISSION IAEA VIENNA 533

US MISSION GENEVA

USLO PEKING

CONFIDENTIAL TOKYO 4577

E.O. 11652: XGDS-1

TAGS: PARM TECH JA IAEA

SUBJ: FONOFF SCENARIO FOR NPT RATIFICATION

REF: A) TOKYO 3697; B) STATE 062809

BEGIN GDS

SUMMARY: FONOFF HOPEX TO INTRODUCE NPT RATIFICATION BILL
IN DIET BEFORE END OF APRIL. DURING APRIL 7 MEETING, AGREEMENT REACHED WITHIN LDP TO PROCEED, PREDICATED ON EFFORTS BY GOJ IN OBTAINING US SECURITY ASSURANCES DURING FONMIN MIYAZAWA'S VISIT TO THE US AND WITH EXPECTATION OF MOVEMENT AT REVCON ON SECURITY OF NON-NUCLEAR WEAPON STATES (NNWS). FONOFF CONFIRMED MIYAZAWA'S SCENARIO ON THIS SUBJECT IN MEETING WITH SECY REMAINS AS DISCUSSED APRIL 5, LDP SUGGESTIONS NOTWITHSTANDING. END SUMMARY.

1. FONOFF DISARMAMENT DIVDIR KAZUHARA BRIEFED EMBOFF

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PAGE 02 TOKYO 04577 081052Z

ON GOJ PLANS FOR INTRODUCING NPT BILLZIN DIET. AFTER

NOTING THAT THERE WAS STILL WORK TO BE DONE, KAZUHARA SAID THAT FONOFF EXPECTS TO COMPLETE DISCUSSIONS IN LDP ON NPT AND HAVE CABINET APPROVE SUBMISSION TO DIET BEFORE END OF APRIL. THEORETICALLY, LH DIET DELIBERATIONS SHOULD BE COMPLETED IN A MONTH AND UPPER HOUSE WOULD EITHER RATIFY THE NPT BILL OR IT WOULD AUTOMATICALLY TAKE AFFECT ONE MONTH LATER OR BY LATE JUNE. TWO MAJOR REMAINING PROBLEMS IN SCENARIO FOR RATIFICATION ARE A) DISCUSSIONS IN WASHINGTON BETWEEN KISSINGER AND FONMIN MIYAZAWA ON SECURITY ASSURANCES (SEPTEL) AND B) EFFORTS AT REVCON TOWARD GUARANTEEING SECURITY TO NNWS. KAZUHARA SEEMED OPTIMISTIC BUT DECLINED TO GIVE ESTIMATE ON LIKELIHOOD OF ACTUAL RATIFICATION DURING CURRENT DIET SESSION.

2. UK EMBASSY WAS INSTRUCTED BY WHITEHALL TO APPROACH GOJ WITH NUDGE FOR EARLY RATIFICATION. DURING DEMARCHE MADE BY UK EMBASSY MINISTER WESTLAKE TO DIRGEN UN BUREAU SUZUKI, ATTENDED BY KAZUHARA, SUZUKI WAS CAUTIOUS ON RATIFICATION PROSPECTS. SUZUKI TOLD WESTLAKE, "WE ARE MOVING IN THE RIGHT DIRECTION BUT OUTCOME OF MIYAZAWA-KISSINGER TALKS WILL BE CRUCIAL FOR OVERCOMING CONCERNS OF "HAWKS" IN LDP." SUZUKI WAS LESS CONFIDENT THAN KAZUHARA THAT RATIFICATION BILL WOULD BE SUBMITTED TO DIET. MOREOVER, WHEN WESTLAKE COMMENTED THAT BILL MIGHT BE SUBMITTED BUT NOT ACTED ON, SUZUKI MERELY SMILED, PRESUMABLY EXPRESSING AGREEMENT WITH WESTLAKE'S COMMENT. END GDS.

BEGIN XGDS-1.

KAZUHARA BROUGHT UP ISSUE OF SECURITY TO NNWS AT REVCON. HE NOTED THAT THE NON-ALIGNED (MEXICO, GHANA) WERE CERTAIN TO TABLE A RESOLUTION OR, EVEN WORSE, A PROTOCOL TO THE NPT ITSELF. TO OUTMANEUVER THE NON-ALIGNED AND FOR DOMESTIC POLITICAL PURPOSES, KAZUHARA SAID IT WAS ESSENTIAL TO MAKE AT LEAST SOME COSMETIC PROGRESS ON SECURITY GUARANTEES AT THE REVCON. EVEN IF THE RESOLUTION WERE ABSOUTELY MEANINGLESS, KAZUHARA EXPLAINED, SOMETHING MUST BE PUT ON PAPER. KAZUHARA PROVIDED EMBASSY COPY OF WORKING RESOLUTION (TOKYO 4574).

END XGDS-1.

BEGIN GDS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 04577 081052Z

3. DURING AFTERNOON OF APRIL 7 CONCERNED LDP PARTY COMMITTEES DECIDED THAT, WITH HOPED-FOR USG PROMISE TO STRENGTHEN ITS PUBLIC STATEMENT OF SUPPORT OF MUTUAL SECURITY TREATY, CKRTY SHOULD RECOMMEND RATIFICATION OF NPT AT CURRENT DIET SESSION. IN FOLLOWUP APRIL 7 EVENING MEETING WITH FOREIGN MINISTER MIYAZAWA, LDP FOREIGN AFFAIRS RESEARCH COUNCIL CHAIRMAN NAOKICHI KITAZAWA ASKED MIYAZAWA DURING UPCOMING VISIT TO OBTAIN USG PROMISE TO INCLUDE IN A JOINT COMMUNIQUE AT TIME OF

PROPOSED MIKI VISIT TO US STATEMENT OF US SUPPORT FOR
MUTUAL SECURITY TREATY STRONGER THAN THAT CONTAINED IN
NIXON-SATO OR NIXON-TANAKA JOINT COMMUNIQUES. IF
MIYAZAWA IS SUCCESSFUL IN OBTAINING US AGREEMENT TO DO SO,
KITAZAWA SAID HE IS WILLING TO CALL RELEVANT LDP COMMITTEES
TOGETHER AGAIN APRIL 18 TO RECOMMEND SUBMISSION OF NPT TO
DIET.

4. COMMENT: SINCE MAJOR PROBLEMS ARE YET TO BE OVERCOME,
WE ARE STILL CAUTIOUS ON PROSPECTS ULTIMATELY OF RATIFICATION
DURING CURRENT SESSION. BEYOND SCENARIO, DISSIDENT LDP
DIET MEMBERS MAY USE SUBSTANTIVE AS WELL AS PRECEDURAL
TACTICS TO DELAY RATIFICATION. ALTHOUGH JSP SEEMS TO BE
MOVING TOWARDS APPROVAL OF RATIFICATION, THEY AS WELL AS
OTHER OPPOSITION PARTIES WILL HAVE HACKLES RAISED BY
SIGNS OF STRENGTHENING US-JAPAN SECURITY COOPERATION. ON
POSITIVE SIDE OF LEDGER, HOWEVER, GOJ IS STILL WORKING
HARD AND ONLY SLIGHTLY OFF SCHEDULE IN ITS SCENARIO.

5. SPECIFICALLY, FONOFF TOLD US APRIL 8 THAT FONMIN
MIYAZAWA PLANS TO PROCEED IN MEETING
WITH THE SECRETARY ALONG LINES
DISCUSSED WITH US APRIL 5 (TOKYO 4574); HE, OF COURSE,
DOES NOT INTEND TO MAKE A PROPOSAL RELATING TO POSSIBLE
MIKI VISIT -- AS REQUESTED BY KITAZAWA -- BECAUSE MIKI
VISIT IS NOT BY ANY MEANS SET AT THIS POINT.
SHOESMITH

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